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RELEASED IN FULL

INFO	LOG-00	AID-01	CIAE-00	SMEC-00	OASY-00	DODE-00	DOEE-00
	EB-01	EUR-01	OIGO-01	FBIE-00	H-01	TEDE-00	INR-00
	IO-16	L-01	ADS-00	NSAE-00	NSCE-00	OIC-02	OMB-01
	PA-01	PM-00	PRS-01	P-01	SNP-00	SP-00	SR-00
	SS-00	STR-01	TRSE-00	T-00	USIE-00	PMB-00	PRM-10
	PRME-01	DRL-09	G-00	/050W			
				-----79E6DA 051329Z /38			

R 051105Z OCT 94
FM AMEMBASSY KIGALI
TO SECSTATE WASHDC 0160
INFO AMEMBASSY NAIROBI
AMEMBASSY DAR ES SALAAM
AMEMBASSY KINSHASA
AMEMBASSY BUJUMBURA
AMEMBASSY LONDON
AMEMBASSY BRUSSELS
AMEMBASSY OTTAWA
AMEMBASSY PARIS
USMISSION USUN NEW YORK
USMISSION GENEVA

C O N F I D E N T I A L SECTION 01 OF 03 KIGALI 001709

STATE FOR AF; OMA/DRL; DRL/MLA; PRM/AA; AID/A; AID/G;
AND AID/DAA/BHR

GENEVA FOR WAGENSEIL

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PARIS FOR MORAN

LONDON FOR MCKINLEY

E.O. 12356:N/A

TAGS: PREL, PHUM, UN, PINS, PGOV, PREF, RW

SUBJECT: KIGALI MEETINGS BETWEEN GOR AND USG OFFICIALS

1. CONFIDENTIAL -- ENTIRE TEXT.

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2. SUMMARY. A SERIES OF OCTOBER 4 UNCLASSIFIED
TOGETHER VISITING STATE/AID ASSESSMENT TEAM OF JOSIAH
ROSENBLATT AND MICHAEL MAHDESAN, USUN NEW YORK
AFRICAN ADVISER LAURIE SHESTACK AND THE GOR CABINET
CHIEFS OF INTERIOR AND FOREIGN AFFAIRS FAUSTIN MUSARE
AND LEON NGARUKIYE. TALKS COVERED A BROAD RANGE OF
ISSUES: GOVERNMENT REORGANIZATION, THE HUMAN RIGHTS
CLIMATE, SECURITY THREATS, DIPLOMATIC INITIATIVES,
AND JUSTICE ISSUES. CHARGE CECSARINI AND A/DCM
WHITEHEAD ATTENDED, AS DID RWANDAN NOTETAKERS. END
SUMMARY.

3. MINISTRY OF INTERIOR

ROSENBLATT, MAHDESAN AND WHITEHEAD PAID A COURTESY
CALL ON FAUSTIN MUSARE, CABINET CHIEF OF THE MINISTRY
OF INTERIOR AND COMMUNAL DEVELOPMENT, IN A SPARSELY
FURNISHED, WINDOWLESS PENTHOUSE OFFICE ON MINISTRY
ROW. MUSARE EXPLAINED THAT THE STATE OF THE BUILDING
MIRRORED THE MINISTRY'S PROBLEMS. HE HAD A STAFF OF
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EIGHTY, A FRACTION OF THE FORMER COMPLEMENT, AND HAD
VIRTUALLY NO VEHICLES OR EQUIPMENT.

4. MUSARE SAID THAT THE GOR WILL NOT TAMPER WITH THE
STRUCTURE OF THE LOCAL ADMINISTRATION BASED ON 10
PREFECTURES (PLUS KIGALI), SUBPREFECTURES, 147
COMMUNES, AND LOCAL SECTORS. HB SAID THAT THE
GOVERNMENT WAS IN THE PROCESS OF SELECTING NEW
PREFECTS AND BURGERMEISTERS TO REPLACE PROVISIONAL
AUTHORITIES WHO WERE MOSTLY RPF OFFICERS.

5. MUSARE SAID THAT HIS MINISTRY WAS PLEASED BY THE
PRESENCE OF BOTH UNAMIR TROOPS AND UNHRC (HUMAN
RIGHTS COMMISSION) INTERNATIONAL MONITORS. HE LASHED
OUT AT THE UNHCR (HIGH COMMISSION FOR REFUGEES)
GERSONY REPORT AS FALSE AND OPINED THAT A SUBSTANTIAL
INTERNATIONAL PRESENCE IN THE FIELD WAS THE BEST WAY
TO PROVE THE GOOD INTENTIONS OF THE GOR. HE SAID
THAT HIS MINISTRY PREFERRED FLEXIBILITY IN THE
PLACEMENT OF INTERNATIONAL MONITORS, WITH THE
MONITORS TAKING THE LEAD. HE WAS UNAWARE THAT ONE OF
FOUR DEPLOYING MONITOR TEAMS HAD ALLEGEDLY BEEN
TURNED BACK AT A ROADBLOCK ON OTOBER 3 AND PROMISED
TO LOOK INTO THE INCIDENT. MUSARE NOTED THAT

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COMMUNICATION LINKS BETWEEN KIGALI AND THE ARAB WERE
TENUOUS, PROMOTING SUCH MISUNDERSTANDINGS. HE
THOUGHT THAT A MINISTRY LAISSEZ-PASSER MIGHT SERVE TO
PREVENT FUTURE INCIDENTS.

6. MUSARE DID NOT STRIKE US AS A POLICY MAKER. HE
OFFERED LITTLE ABOUT HIS BACKGROUND. HE IS AN ETHNIC
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TUTSI AND FRANCOPHONE.

7. MINISTRY OF FOREIGN AFFAIRS

LAURIE SHESTACK, CECSARINI, ROSENBLATT AND WHITEHEAD
SPENT A PRODUCTIVE HOUR WITH FOREIGN MINISTRY CABINET
CHIEF LEON NGARUKIYE. HE SAID THAT HE HAD RECENTLY
RETURNED FROM BUJUMBURA AND WOULD BRING HIS FAMILY
BACK FROM THERE WHEN HE FOUND A PLACE FOR THEM TO
LIVE. HE WAS PLEASED TO HEAR THAT SHESTACK HAD SEEN
LARGE NUMBERS OF PEOPLE DURING HER DRIVE NORTH FROM
BUJUMBURA IN RURAL AREAS THERETOFORE DESERTED.

8. NGARUKIYE TOOK A SOMEWHAT DISENGENUOUS STAND ON
THE REFUGEE PROBLEM, OBSERVING THAT THE FEAR OF FOOD
SHORTAGES AT HOME -- NOT INTIMIDATION OR FEAR OF
REPRISALS -- KEPT THEM IN THE CAMPS. HE SAID THAT
THE MFA DID NOT WORK DIRECTLY ON REFUGEE
REPATRIATION. HOWEVER, WHEN THE PRIME MINISTER
RETURNED FROM A SWING THROUGH SWITZERLAND, CANADA,
BELGIUM AND POSSIBLY FRANCE, HE INTENDED TO GO TO
TANZANIA TO NEGOTIATE THE RETURN OF STOLEN GOR
PROPERTY. ON THE PERIPHERIES, THE PM HOPED TO

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R 051105Z OCT 94

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TO SECSTATE WASHDC 0161

INFO AMEMBASSY NAIROBI

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AMEMBASSY KINSHASA

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ENCOURAGE REPA

TRIATION.

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9. RETURNING TO FRANCE, HE CHARACTERIZED GOR-GOF RELATIONS AS CLOUDED. HE HOPED TO EVICT SQUATTERS FROM FRENCH DIPLOMATIC RESIDENTIAL PROPERTY, THEREBY EASING TENSIONS SOMEWHAT.

10. SHESTACK SAID THAT NEW RWANDAN PERMREP HAD MADE A VERY POSITIVE FIRST IMPRESSION ON THE UNSC. NGARUKIYE SAID THAT THE RWANDAN UN MISSION WOULD SOON RECEIVE ADDITIONAL STAFF TO ASSIST HIM DURING HIS TENURE AS UNSC PRESIDENT.

11. HE LISTED THE GOR'S TOP PRIORITIES AS SECURITY AND RECONCILIATION, IN THAT ORDER. HE SAID THAT AN INTERHAMWE ATTACK FROM ZAIRE WAS A PREOCCUPATION. HE ADMITTED THAT IT WOULD TAKE TIME TO CALM THOSE WHO HAD BEEN VICTIMIZED BY THE CIVIL WAR BUT VOWED THAT THE GOR WOULD DO ITS BEST. HE SAID THAT THE CREATION OF AN INTERNATIONAL TRIBUNAL WOULD BE AN IMPORTANT CONTRIBUTION TO THE PROCESS; THE GOR WAS COUNTING ON

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U.S. ASSISTANCE IN THE UNSC TO MAKE THIS HAPPEN QUICKLY. HE CITED THE UNAMIR PRESENCE AS ANOTHER STABILIZING FACTOR AND LAUDED ITS COOPERATIVE RELATIONS WITH THE RPA.

12. NGARUKIYE SAID THAT THE GOR HOPED TO SEAT THE NATIONAL ASSEMBLY SOON, POSSIBLY WITHIN THE MONTH, IN THE SPIRIT OF THE ARUSHA ACCORD. HE SAID THAT MOST PARTIES HAD ALREADY IDENTIFIED DEPUTIES. HE OBSERVED THAT THE INITIAL AGREEMENT WHEREBY THE MRND HAD 11 SEATS AND ITS SATELLITE PARTIES SEVERAL OTHERS WAS NOW UNWORKABLE. ON THE LOCAL LEVEL, THE GOR HOPED TO HAVE NEW PREFECTS IN PLACE WITHIN TWO WEEKS. HE SAID THAT ALL PARTIES EXCEPT THE MRND AND ITS SATELLITES WOULD BE EQUITABLY REPRESENTED AT ALL LEVELS OF LOCAL GOVERNMENT.

13. HE HOPED THAT THIS MOVE WOULD IMPROVE THE HUMAN RIGHTS SITUATION. HE ADMITTED THAT THERE HAD BEEN EXACTIONS AGAINST CIVILIANS BY OTHER CIVILIANS AND RPA SOLDIERS, AND HE HOPED THAT THE NEW PREFECTS COULD HELP IDENTIFY UNCONTROLLABLE ELEMENTS MORE EFFICIENTLY THAN THE RPA OFFICER-PREFECTS NOW IN PLACE. HE CLOSED BY NOTING THAT HIS VISITORS HAD

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SEEN WHAT THE COUNTRY NEEDED. HE HOPED THAT SHESTACK
COULD PROVIDE SUPPORT, BOTH CONCRETE AND POLITICAL.

14. SHESTACK REPLIED THAT WE WERE WORKING CLOSELY
WITH NEW ZEALAND TO SEE THAT THEIR INTERNATIONAL
TRIBUNAL PROPOSAL IS APPROVED IN THE UNSC IN THE
IMMEDIATE FUTURE. ROSENBLATT ADDED THAT WE EXPECT
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CONSENSUS ON THE ISSUE, ESPECIALLY IN LIGHT OF THE
COMMISSION OF UNHRC EXPERT'S REPORT. HE EXPRESSED
USG SATISFACTION WITH THE GOR'S POSITIVE VIEW OF THE
MONITORS' ROLE AND PURPOSE. NGARUKIYE WAS SOMEWHAT
EVASIVE TO ROSENBLATT'S FOLLOWING QUERY ON HOW THE
USG MIGHT ESTABLISH A HIGH-LEVEL HUMAN RIGHTS POINT
OF CONTACT IN THE GOR. NGARUKIYE SAID THE MFA WOULD
TRANSMIT OUR HUMAN RIGHTS CONCERNS TO THE APPROPRIATE
MINISTRY. IF LIEU OF THIS, HE BUGGESTED UNDP AS A
GOOD POINT OF CONTACT.

15. NGARUKIYE IS AN ARTICULATE AND WELL-INFORMED
INTERLOUTOR WHO HAS BEEN WITH THE MFA SINCE 1982. HE
WAS DCM IN KINSHASA FROM 1985 TO 1987, WHEN HE
ASSUMED THE SAME ROLE IN BEIJING. HIS WIFE NARROWLY
ESCAPED A STRAY BULLET DURING THE TAINAMMEN SQUARE
DISTURBANCES THERE. HE RETURNED TO RWANDA IN 1982 TO
SERVE AS THE AMERICAS' DIRECTOR UNTIL HIS APRIL
FLIGHT TO BURUNDI AND RECENT PROMOTION. HE VISITED
THE U.S. ON AN IVP IN 1983.

16. THIS MESSAGE WAS CLEARED BY SHESTACK AND THE
STATE/AID ASSESSMENT TEAM.

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CECSARINI

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